VML:MB	
Vicki Lukritz	
3810 6221	

COUNCILLOR

24 November 2017

Sir/Madam

NOTICE OF MEETING

Notice is hereby given that a Meeting of the **PLANNING DEVELOPMENT AND HERITAGE COMMITTEE** is to be held in the <u>Council Chambers</u> on the 2nd Floor of the Council
Administration Building, 45 Roderick Street, Ipswich commencing at **9.30** am *or 10 minutes after the conclusion of the Health, Security and Community Safety Committee, whichever is the earlier* on <u>Tuesday</u>, <u>28 November 2017</u>.

MEMBERS OF THE PLANNING, DEVELOPMENT AND HERITAGE COMMITTEE		
Councillor Morrison (Chairperson) Councillor Tully (Deputy Chairperson)	Mayor Deputy Mayor Councillor Stoneman Councillor Pahlke	

The agenda for the meeting is attached to this notice.

Yours faithfully

ACTING CHIEF EXECUTIVE OFFICER

PLANNING DEVELOPMENT AND HERITAGE COMMITTEE AGENDA

9.30 am or 10 minutes after the conclusion of the Health, Security and Community Safety Committee, whichever is the earlier on **Tuesday,** 28 November 2017

Council Chambers

Item No.	Item Title	Officer
1	Ripley Priority Development Area Trunk Infrastructure Provision	EEM&IPM
2	Court Action Status Report	DPM

PLANNING, DEVELOPMENT AND HERITAGE COMMITTEE NO. 2017(12)

28 NOVEMBER 2017

AGENDA

1. RIPLEY PRIORITY DEVELOPMENT AREA TRUNK INFRASTRUCTURE PROVISION

With reference to a joint report by the Engineering and Environment Manager and Infrastructure Planning Manager dated 10 November 2017 concerning the funding and provision of Ripley Priority Development Area (PDA) trunk infrastructure.

RECOMMENDATION

- A. That the report be received and the contents noted.
- B. That for the Ripley Priority Development Area (PDA), until revocation is implemented, all trunk municipal infrastructure should only be delivered and funded from receipted Ripley PDA Municipal charges or a catalyst funding allocation by Economic Development Queensland (EDQ).

Report

2. <u>COURT ACTION STATUS REPORT</u>

With reference to a report by the Development Planning Manager dated 14 November 2017 concerning the status of outstanding court actions.

RECOMMENDATION

That the report be received and the contents noted.

Report

and any other items as considered necessary.

Planning, Development and Heritage
Committee

Mtg Date: 28/11/2017 OAR: YES

Authorisation: John Adams

GE:TD

10 November 2017

MEMORANDUM

TO: CITY PLANNER AND CHIEF OPERATING OFFICER (INFRASTRUCTURE SERVICES)

FROM: ENGINEERING AND ENVIRONMENT MANAGER AND INFRASTRUCTURE

PLANNING MANAGER

RE: RIPLEY PDA TRUNK INFRASTRUCTURE PROVISION

INTRODUCTION:

This is a joint report by the Engineering and Environment Manager and Infrastructure Planning Manager dated 10 November 2017 concerning the funding and provision of Ripley Priority Development Area (PDA) trunk infrastructure.

BACKGROUND:

The Ripley Valley Urban Development Area (see Attachment A) was declared on 8 October 2010 and covers a total area of 4680 hectares. Part of the Ripley Valley area (principally within the original Ripley Township and part of Deebing Heights, including Paradise Heights Estate, were not included in the UDA declaration.

The Ripley Valley is planned to provide approximately 50,000 dwellings to house a population of approximately 120,000 people.

In February 2013, the *Urban Land Development Act 2007* (ULDA Act) was repealed and replaced with the *Economic Development Act 2012* (ED Act). From then on, land areas identified for priority development were referred to as Priority Development Areas (PDAs), not Urban Development Areas (UDAs), and existing UDAs were transitioned to PDAs under the ED Act.

One of the Queensland Government's proposed planning reforms is to return responsibility for planning and development assessment to local government. The ultimate outcome sought for the Ripley Valley PDA is revocation. While the revocation process is being worked through by Ipswich City Council (ICC) and Economic Development Queensland (EDQ), development assessment and relevant administration powers were delegated to ICC on 30 September 2013.

From 30 September 2013, ICC has been responsible for assessing any development applications within the PDA. All development applications within the PDA are to be assessed against the Ripley Valley Development Scheme under the *Economic Development Act 2012* (ED Act).

PDA INFRASTRUCTURE NETWORK CHARGING AND FUNDING:

The delivery of infrastructure is a key component of facilitating development within priority development areas (PDAs). The EDQ Infrastructure Funding Framework (IFF, July 2017) sets out, amongst other matters, the infrastructure charging framework for the Ripley Valley PDA. The aim of the IFF is to establish a funding framework for infrastructure that:

- Encourages development
- Maintains affordability
- Ensures equitable contribution towards cost of infrastructure
- Provides certainty

The Ripley PDA IFF charge includes a Municipal Charge for the provision of key municipal infrastructure including: roads, bridges, off-road shared paths, parks and open space, public transport subsidy and rail corridor (land value). The EDQ Infrastructure Charging Offset Plan (ICOP, July 2013) sets out the infrastructure contributions that may be offset against the charges set out in the IFF. In addition to this, the Ripley Valley PDA Local Infrastructure Plan (LIP) provides cost estimates for municipal infrastructure and includes maps and plans of infrastructure networks. For clarity and discussion, all further infrastructure references herein relate only to municipal roads, parks and open space networks.

DISCUSSION:

The EDQ principles concerning the provision of networks is that such infrastructure is funded by the development proponents and then offset against the respective municipal charge. Whilst some catalyst funding has occurred to support the start-up of development in the Ripley Valley PDA, there appears to be no further appetite from EDQ to provide any further catalyst funds or to invest other money into infrastructure delivery in the Ripley Valley. This means that moving forward, funding would principally rely upon the development proponent and offsets or available receipted municipal charges.

Additionally, on the basis of the PDA declaration and associated infrastructure planning, no infrastructure projects within the Ripley Valley have been included in Council's 10 year Transport Infrastructure Investment Plan (10YTIIP) or the equivalent park strategic planning. If Council was to include Ripley Valley infrastructure works it would have a significant impact on other city wide priority projects and need to be funded from the rate base or other revenue sources. There would also be confusion and a mismatch with EDQ's statutory planning powers to deliver and fund the provision of infrastructure within the PDA.

Similarly, it is considered that capital investment and provision for Ripley Valley PDA infrastructure could weaken and destabilise any argument for PDA revocation.

Presently all major Ripley Valley PDA developments have, with the exception of catalyst funds, individually provided direct funding for necessary trunk infrastructure and then claimed the respective offsets. Notably, early observations are that major development proponent funding models are geared to match ultimate charges to the ultimate claimed offset amount. The consequence of such funding models is that in the short to medium term

the potential for any significant municipal charge revenue is diminished greatly. This is evident from a current total municipal contribution of only circa \$60,000 (originating from small isolated developments) having been paid since Ripley Valley PDA commencement in 2013.

On this basis, there is limited potential to fund Ripley Valley PDA municipal infrastructure projects. This trend and outcome is expected to occur for a significant period, currently estimated to project beyond a minimum 10 years.

Since July 2013 the Ripley Valley PDA has experienced relatively high growth with around 1,550 residential allotments having been created (corresponding to circa 700% increase to pre-2013 total 263 residential lots). Whilst there has been relative high growth it has not triggered thresholds for major upgrades or 'urbanising' some trunk roads. Notably with such growth the expectations of the existing community have been expressed to Council officers and the divisional Councillors, with a focus on a desire to upgrade the supporting road network from a rural standard to an urban standard. Similarly other development proponents have expressed a desire for financial support for delivery of the trunk road network given the adverse impact upon the viability of the respective development and capacity to carry high cost projects or surplus offsets. Further some road projects have land requirements beyond the developer's control or ownership and would likely require resumption by the relevant authority (i.e. EDQ). Importantly, as Ripley Valley continues to grow, these requests and concerns are considered to equally apply to park embellishments or upgrades for district and regional park and major sports grounds.

Examples of specific road and park projects relating to the above requests are shown in Attachments B and C and below in Tables 1 and 2 respectively. Planned cost estimates are extracted from the Ripley Valley LIP. Notably the charges revenue balance (circa \$60,000) is inadequate and would not fund any listed road or park upgrades, either in part or full.

<u>Table 1</u>: Example Road Network Projects

Project Description	Planned Cost Estimate
Ripley Road – 4 lane upgrade to urban standard and extending	\$27,907,111
from Fischer Road to Cunningham Highway	
Fischer Road – 2 lane (with parking) upgrade to urban standard	\$14,560,582
and extending from Ripley Road to Swanbank Road	
Ripley Road – 4 lane upgrade to urban standard and extending	\$11,032,610
from Providence Parade to south of Watson Road intersection	
and includes new bridge for Bundamba Creek	
South East Arterial (SEA) Road – 4 lane sub-arterial for	\$22,791,878
Providence Estate	
Grampian Drive – 4 lane upgrade to urban standard	\$13,864,771

Table 2: Example Park and Open Space Projects

Project Description	Planned Cost Estimate
Major Sports Ground – Deebing Creek	\$13,451,976
Major Sports Ground – Swanbank and Urban Core	\$13,451,976
Regional Park and Gardens – Urban Core	\$6,836,250
Major Sports Ground – SUCE	\$13,451,976

CONCLUSION:

The Ripley Valley PDA was declared (originally as an Urban Development Area) on 8 October 2010 and the delivery of municipal infrastructure is a key component of facilitating development within the PDA. The EDQ IFF (July 2017) and ICOP (July 2013) set out the charges and infrastructure contributions that may be offset for the Ripley Valley PDA respectively.

Since 2013 the Ripley Valley PDA has experienced relatively high growth. Notably with such growth there is an expectation from both the community and development industry to upgrade or provide municipal infrastructure. The statutory revenue base (through infrastructure charges) required to fund the provision of the infrastructure is levied in accordance with the EDQ IFF. However this revenue stream is very limited given the current extent of greenfield construction and the offset claims, and therefore the capacity for the relevant authority to respond to either community or industry infrastructure concerns is correspondingly limited.

Should Council include Ripley Valley infrastructure works in its capital works program, it is considered that this would have a significant impact on other priority projects elsewhere in the city along with having implications for financial sustainability for the Council.

It is further considered that this issue would best be resolved within a unified infrastructure charging framework (i.e. that applies consistently and equitably across the whole of the city) and as such is a strong basis to support revocation. Conversely, abandoning the approach would weaken Council's position in seeking revocation of the PDA.

ATTACHMENTS:

The attached documents are as follows:

Name of Attachment	Attachment
Attachment A: Ripley PDA Map	Attachment A
Attachment B: Ripley PDA Road Network	Attachment B
Attachment C: Ripley PDA Park and Open Space Network	Attachment C

RECOMMENDATION:

- A. That the report be received and the contents noted.
- B. That for the Ripley Priority Development Area (PDA), until revocation is implemented, all trunk municipal infrastructure should only be delivered and funded from receipted Ripley PDA Municipal charges or a catalyst funding allocation by Economic Development Queensland (EDQ).

Gary Ellis

ENGINEERING AND ENVIRONMENT MANAGER

Tony Dileo

INFRASTRUCTURE PLANNING MANAGER

I concur with the recommendation contained in this report.

John Adams

CITY PLANNER

Charlie Dill

CHIEF OPERATING OFFICER (INFRASTRUCTURE SERVICES)

П_П пШП

Map No: UDA 12 -Ripley Valley Urban Development Area

Declared by Regulation on: 08/10/2010



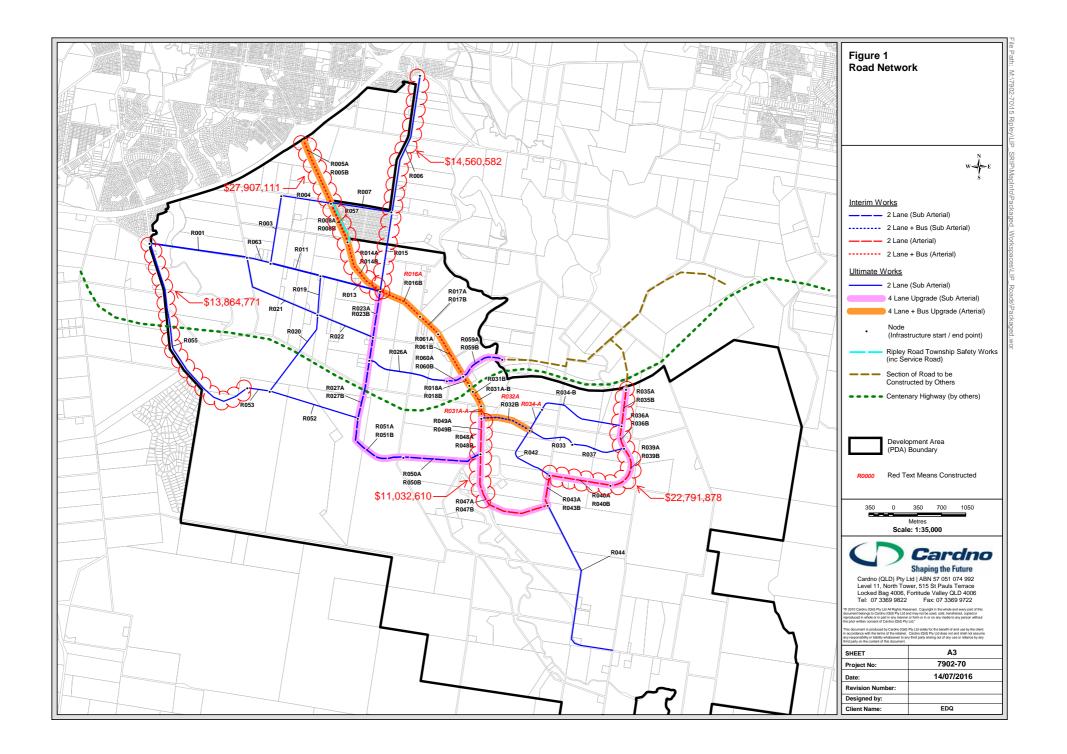


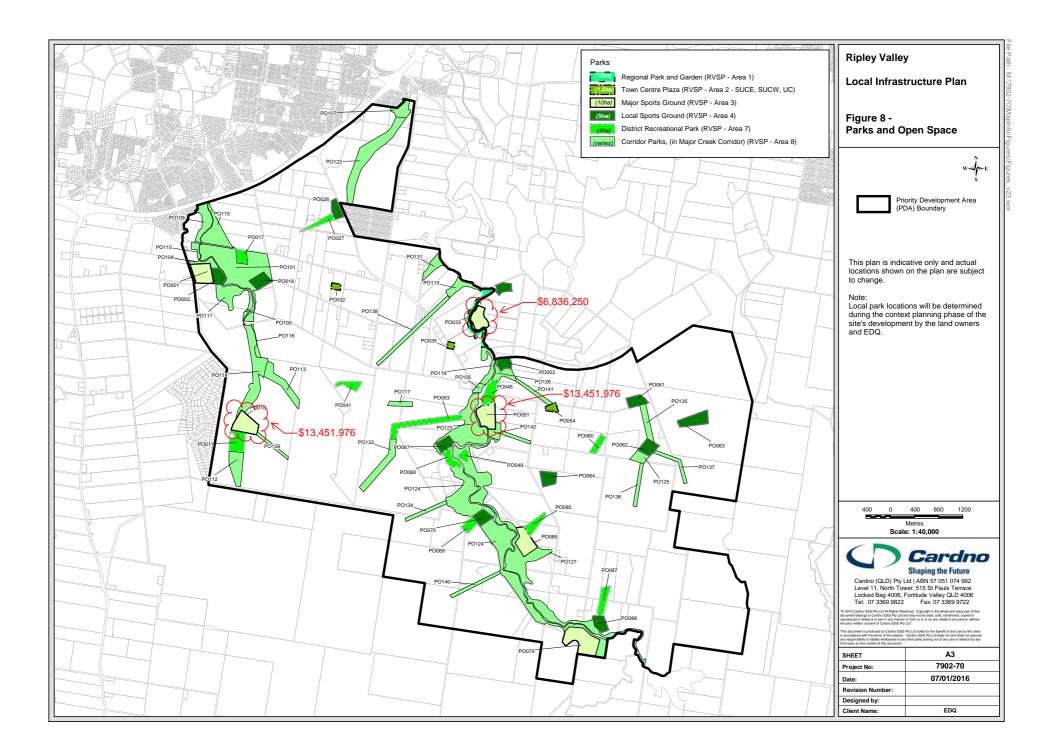
Source: Department of Natural Resources and Mines: Digital Cadastre Database: 2010.

Map generated by Spatial Services Branch of the Department of State Development, 31/03/2015

While every care is taken to ensure the accuracy of this product the Department of State Development and the Department of Natural Resources and Mines make no representations or warranties about the accuracy, reliability, completeness or suitability for any particular purpose and disclaims all responsibility and all liability (including without limitation, liability in negligence) for all expenses, losses, damages (including indirect or consequential damage) and costs you may incur as a result of the product being inaccurate or incomplete in any way or for any reason.







Planning, Development and Heritage Committee		
Mtg Date: 28.11.2017 OAR: YES		
Authorisation: John Adams		

BD: MG A4485620

14 November 2017

MEMORANDUM

TO: CITY PLANNER

FROM: DEVELOPMENT PLANNING MANAGER

RE: COURT ACTION STATUS REPORT

INTRODUCTION:

This is a report by the Development Planning Manager dated 14 November 2017 concerning the status of outstanding court actions.

ATTACHMENTS:

Name of Attachment	Attachment
Attachment A - Court Action Status Report	Attachment A

RECOMMENDATION:

That the report be received and the contents noted.

Brett Davey

DEVELOPMENT PLANNING MANAGER

I concur with the recommendation contained in this report.

John Adams

CITY PLANNER



Planning and Development Department Court Action Status Report 14 November 2017

Total Number of Appeals - 6

Note: Data is current as at close of business on the previous working day.

Court of Appeal - 1 Appeal/s

Appeal No: 8535/17 Appeal Date: 22/8/2017 Case Name: Springfield Land Corporation Pty Limited v Cherish Enterprises Pty Ltd and Ipswich City

Council

Solicitor: Daniel Best Appeal Type: Application to Court of Appeal

P&D Register No: 135 Application No: 1560/2016/CA Applicant: Cherish Enterprises Pty Ltd

Division: 1 **Property:** 94 Sharpless Road, Springfield

30 Parkside Drive, Springfield 7001 Mur Boulevard. Springfield

Appeal Summary: This is an application to the Court of Appeal (Supreme Court of Queensland) in relation to the decision of Judge Kefford in the Planning and Environment

Court on 14 July 2017. The decision related to a declaratory proceeding by Cherish Enterprises seeking that a development application (pursuant to section 242 of the Sustainable Planning Act 2009 to vary the effect of the Planning Scheme) over land at 7001 Mur Boulevard, Springfield could be assessed by Council in the absence of an approved Precinct Plan or any application for an Area Development Plan. The appellant (SLC) is seeking that the decision be

changed by the Court of Appeal on the basis that the primary judge made errors of law in the decision.

Status: Awaiting directions

Planning & Environment Court - 5 Appeal/s

Appeal No: 2528 of 2016 Appeal Date: 30/6/2016 Case Name: Solium Building Pty Ltd v Ipswich City Council

Solicitor: Daniel Best Appeal Type: Applicant Appeal

P&D Register No: 121 Application No: 2405/2015/MCU Applicant: Soluim Building Pty Ltd

Division: 7 **Property:** 69A Warwick Road, Ipswich

Appeal Summary: This is an applicant appeal against Council's decision to refuse an application. The refusal was issued on the basis of outstanding matters that were not

adequately addressed in the application, including: flood free access, non-compliance with QUDM Safety Requirements within Flood Affected Areas, Safety and Residential Amenity and The Precautionary Principle. The applicant has appealed Council's decision and they believe that the development application

complies with or can be conditioned to comply with all of the provisions of the planning scheme referred to in Council's reasons for refusal.

Status: Without prejudice discussions ongoing. Mediation agreement requires that the appellant provide technical material for Council review to determine next

steps.

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Planning & Environment Court - 5 Appeal/s

Appeal No: 3438 of 2016 Appeal Date: 29/8/2016 Case Name: Spring Lake Holdings Pty Ltd v Ipswich City Council

Solicitor: Daniel Best Appeal Type: Applicant Appeal

P&D Register No: 125 Application No: 5825/2015/ADP Applicant: Spring Lake Holdings Pty Ltd

Division: 1

Property: 2/1 Springfield Lakes Boulevard, Springfield Lakes

14/1 Springfield Lakes Boulevard, Springfield Lakes

29/1 Springfield Lakes Boulevard, Springfield Lakes

6/1 Springfield Lakes Boulevard, Springfield Lakes

10/1 Springfield Lakes Boulevard, Springfield Lakes

9/1 Springfield Lakes Boulevard, Springfield Lakes

25/1 Springfield Lakes Boulevard, Springfield Lakes

21/1 Springfield Lakes Boulevard, Springfield Lakes

23/1 Springfield Lakes Boulevard, Springfield Lakes

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17/1 Springfield Lakes Boulevard, Springfield Lakes

22/1 Springfield Lakes Boulevard, Springfield Lakes

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4/1 Springfield Lakes Boulevard, Springfield Lakes

7/1 Springfield Lakes Boulevard, Springfield Lakes

12/1 Springfield Lakes Boulevard, Springfield Lakes

11/1 Springfield Lakes Boulevard, Springfield Lakes

27/1 Springfield Lakes Boulevard, Springfield Lakes

19/1 Springfield Lakes Boulevard, Springfield Lakes

16/1 Springfield Lakes Boulevard, Springfield Lakes

1/1 Springfield Lakes Boulevard, Springfield Lakes

13/1 Springfield Lakes Boulevard, Springfield Lakes

15/1 Springfield Lakes Boulevard, Springfield Lakes

28/1 Springfield Lakes Boulevard, Springfield Lakes

24/1 Springfield Lakes Boulevard, Springfield Lakes

Appeal Summary: This is an applicant appeal against Council's decision to issue an Area Development Plan approval for a Neighbourhood Shopping Centre rather than a Major

Shopping Centre. The applicant has also appealed a number of development approval conditions.

Status: Matter adjourned until 24 November 2017.

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Planning & Environment Court - 5 Appeal/s

Appeal No: 3891 of 2016 Appeal Date: 26/9/2016 Case Name: Mirvac Queensland Pty Limited v Ipswich City Council & Anor

Solicitor: Daniel Best Appeal Type: Submitter Appeal

P&D Register No: 128 Application No: 5825/2015/ADP Applicant: Spring Lake Holdings Pty Ltd

Division: 1

Property: 2/1 Springfield Lakes Boulevard, Springfield Lakes

14/1 Springfield Lakes Boulevard, Springfield Lakes 29/1 Springfield Lakes Boulevard, Springfield Lakes 8/14 Springfield Lakes Boulevard, Springfield Lakes 8/14 Springfield Lakes 8/14

6/1 Springfield Lakes Boulevard, Springfield Lakes 10/1 Springfield Lakes Boulevard, Springfield Lakes

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13/1 Springfield Lakes Boulevard, Springfield Lakes

15/1 Springfield Lakes Boulevard, Springfield Lakes

28/1 Springfield Lakes Boulevard, Springfield Lakes

24/1 Springfield Lakes Boulevard, Springfield Lakes

Appeal Summary: This is a submitter appeal against Council's decision to approve an Area Development Plan for a Neighbourhood Shopping Centre, Medical Centre,

Veterinary Clinic, Child Care Centre and Motel on the subject site. The appellant is seeking that the application be refused. A separate but concurrent appeal is also lodged over this property by Spring Lake Holdings Pty Ltd in relation to Council's decision on the application.

Status: Matter adjourned until 24 November 2017.

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Planning & Environment Court - 5 Appeal/s

Appeal No: 2188/2017 Appeal Date: 19/6/2017 Case Name: Lipoma Pty Ltd v Ipswich City Council

Solicitor: Daniel Best Appeal Type: Applicant Appeal

P&D Register No: 134 Application No: 682/2003/MA/B Applicant: Thomson Geer Lawyers

Division: 6 **Property:** 2 The Terrace, North Ipswich

6 The Terrace, North Ipswich

Appeal Summary: This is an applicant appeal against Council's decision to refuse a permissible change request. The permissible change request which was refused by

Council sought the deletion of the part of condition 5(a)(ii) of the Riverlink Approval relating to the Commercial Village Precinct that requires a QR land

contribution and extended arts precinct contribution.

Status: Matter adjourned until 13 December 2017.

Appeal No: 4050/2017 Appeal Date: 24/10/2017 Case Name: Tocchini V Ipswich City Council

Solicitor: N/A at this time Appeal Type: Applicant Appeal

P&D Register No: 136 Application No: 8948/2016/CA Applicant: Mr Samuel Mark Tocchini and

Mrs Danielle Clare Tocchini

Division: 10 **Property:** 201 Sids Dip Road, Lower Mount Walker

Appeal Summary: This is an applicant appeal against Council's decision to part refuse an application. The refusal related to a proposed Intensive Animal Husbandry - Poultry

Farm and Environmentally Relevant Activity 4(2) - Poultry Farm. The appeal also relates to the conditions of the approved Reconfiguring a Lot - one (1) Lot

into two (2) Lots.

Status: Awaiting directions.

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